1	DENNIS J. HERRERA, State Bar #139669	
2	City Attorney ELIZABETH SALVESON, State Bar #83788	
3	Chief Labor Team   MARGARET W. BAUMGARTNER, State Bar #1	151762
4	ADELMISE WARNER, State Bar #215385 Deputy City Attorneys	
5	Fox Plaza 1390 Market Street, Floor No. 5	
6	San Francisco, California 94102-5408 Telephone: (415) 554-3930	
7	Facsimile: (415) 554-4248	
8	Attorneys For Defendants CITY AND COUNTY OF SAN FRANCISCO	ET AL.
9	UNITED STATE	S DISTRICT COURT
10	NORTHERN DIST	RICT OF CALIFORNIA
11	CLIFFORD COOK,	Case No. C 07 2569 CRB
12	Plaintiff,	DECLARATION OF MARGARET WARDS BAUMGARTNER IN SUPPORT OF
13	vs.	DEFENDANTS' MOTION FOR
14	CITY AND COUNTY OF SAN FRANCISCO, ANTONIO FLORES,	PARTIAL SUMMARY JUDGMENT
15	DON SLOAN, MARSHA ASHE, and DOES 1-50, inclusive,	Date: Feb. 22, 2008
16	Defendants.	Time: 10:00 a.m. Place: Ctrm. 8, 19 <sup>th</sup> Fl.
17	Defendants.	Date action filed: Trial date: None set
18		Tital date. Notic set
19		
20		
21		
22		
23		
24		
25		
26		
27		

I, Margaret W. Baumgartner, declarc:

- 1. I am a Deputy City Attorney with the San Francisco City Attorney's Office. I am the attorney assigned to this matter. I have personal knowledge of the facts contained herein, except for those facts stated on information and belief, and as to those facts I believe them to be true. If called upon to testify, I could and would testify competently hereto.
- 2. Attached hereto as Exhibit 1 are pertinent pages from the deposition of plaintiff Clifford Cook.
- 3. Attached here as Exhibit 2 is a print out of the minute order reflecting the Court's ruling granting the City's motion to dismiss plaintiff's due process claim without leave to amend.

I declare under the penalty of perjury under the laws of the State of California that the foregoing is true and correct.

Dated: January 18, 2008

Margaret W. Baumgartne Deputy City Attorney

## EXHIBIT "1"

### UNITED STATES DISTRICT COURT NORTHERN DISTRICT OF CALIFORNIA

CLIFFORD COOK,

**CERTIFIED COPY** 

Plaintiff,

VS.

CASE NO. C07 2569

CITY AND COUNTY OF SAN FRANCISCO, ANTONIO FLORES, DON SLOAN, MARSHA ASHE, and DOES 1 - 50, inclusive, Defendants.

> DEPOSITION OF CLIFFORD COOK December 4, 2007

Reported by: HANNAH KAUFMAN & ASSOCIATES, INC. SUSAN IMPERIAL

**Certified Shorthand Reporters** 

CSR #11219

472 Pacheco Street

San Francisco, CA 94116

(415) 664-4269

Q. How long have you been in the Operation Center? 1 2 A. Since August. Someplace around the 14th, I think. 14th or 15th of August. 3 Q. Of this year? 4 5 A. Of this year. Q. Where were you before the Operation Center? 6 7 A. Robbery detail. 8 Q. When did you start working for the robbery detail? 10 A. I think in May of -- I guess May of 2002. 11 Q. When did you join the department? 12 A. When did I --13 Q. When did you become a police officer? When did you join the department? 14 A. In June of '91. 15 16 Q. And you've been working for the S.F.P.D. ever since that time? 17 A. Yes. 18 19 Q. Do you currently have any other jobs? 20 A. No. 21 Q. Have you ever worked in the domestic violence 22 unit? 23 A. No. 24 Q. What are your current -- what are your current 25 tasks at the Operation Center? What does somebody who

1	works in the Operation Center do?
2	A. You field phone calls from patrol and, if
3	necessary, you contact the different inspectors that the
4	crime may relate to.
5	Q. So that's an internal it's what I think is
6	colloquially referred to as a desk job?
7	A. It's a non-public-contact job.
8	Q. And you're currently disarmed. Is that correct?
9	A. Yes.
10	Q. Have you made a request to the Weapons Review
11	Panel to be re-armed?
12	A. No.
13	Q. Where do you currently reside?
14	A. San Francisco.
15	MR. SCOTT: You know the law better than I do on
16	this one.
17	MS. BAUMGARTNER: I was just going to ask.
18	That's why I was pausing. I was figuring out how to ask
19	this question.
20	Q. Does the department have your current address?
21	A. Yes.
22	Q. All right. Does anyone reside with you at your
23	current address?
24	A. No.

Q. How long have you lived where you currently live?

- 1	·
1	A. I had no idea because they didn't explain it to
2	me. Don Sloan downstairs, he didn't say what they wanted
3	to talk about. He just said, "We need to talk to you up
4	in 400."
5	Q. Was Lieutenant Sloan assigned to DV at that time?
6	A. Yes.
7	Q. And you were aware of that?
8	A. Yes.
9	Q. So you went to robbery, and then you walked over
10	with Lieutenant Loftus.
11	And was Mike Lewis still with you?
12	A. Mike Lewis had left and Mike Lewis left. He
13	had to go up to his office, and he came back downstairs.
14	Q. So when you were walking between robbery and Room
15	400, you were with John Loftus?
16	A. Correct.
17	Q. And no one else?
18	A. No one else.
19	Q. And so what happened when you showed up in Room
20	400?
21	A. Walked into 400, Captain Cashman was there. Then
22	Mike so we waited for Mike to show up before we go into
23	the room.
24	Q. How did it come about that you waited for Mike?
25	A. Because we were in the lobby. Because I wanted

1	Mike to be in the room with us when we were going to have
2	our discussion.
3	Q. So you asked Captain Cashman to wait for Mike?
4	A. Yeah. I said we were waiting for Mike.
5	Q. How long did you have to wait for Mike?
6	A. I don't know. Less than five minutes.
7	Q. Did Captain Cashman have a conversation with you
8	while you were waiting?
9	A. I don't recall.
10	Q. What was your understanding of why Captain
11	Cashman was there?
12	A. That's his office. He works at 400.
13	Q. He was in your chain of command, correct?
14	A. Yes. He's above John Loftus.
15	Q. So he's John Loftus's boss?
16	A. Correct.
17	Q. Okay. And what happened after is it Inspector
18	Lewis?
19	A. No. Officer.
20	Q. Officer Lewis. What happened after Officer Lewis
21	showed up?
22	A. We all went into the room.
23	Q. That's the conference room right there to the
24	left in Room 400?
25	A. No. We actually weren't in the conference room.

1	We were in the other captain's office. So that was the
2	office of John Hennessey's office.
3	Q. So you went into John Hennessey's office?
4	A. Right.
5	Q. Was John Hennessey there?
6	A. No.
7	Q. So it was you, Captain Cashman, John Loftus, Mike
8	Lewis. Was anybody else present?
9	A. Yeah.
10	Q. Who else?
11	A. Lieutenant Don Sloan and Captain Marsha Ashe.
12	Q. Was Deputy Chief Tabak there?
13	A. No.
14	Q. So what happened when you were all in the room?
15	A. They had a tape going on the table, and they
16	informed me that I was going to be arrested on an
17	allegation of domestic violence. After they informed me
18	of the arrest, they informed me that there was a tape
19	going.
20	Q. Okay. And what happened after they said you
21	would be arrested?
22	A. I told them, "On an allegation?"
23	And they said, "Yes."
24	And Sloan made the comment that, "We were

investigating this thing up to 11:00 o'clock last night."

1	And then I said, "No one has heard my side of the
2	story."
3	Q. And what happened after that?
4	A. I told them they hadn't heard my side of the
5	story. Don Sloan did inform me that Lisa had injuries; a
6	possible broken finger and bruises. And I can't and
7	then they basically left out of the room.
8	Q. Besides you saying they hadn't heard your side of
9	the story, did you say anything else?
10	A. Yeah. I said she was drunk, and I can't recall
11	what else I said.
12	Q. Did they read you Miranda rights?
13	A. No.
14	Q. And then what happened?
15	A. We sat down, Captain Cashman left the room. And
16	I presume he called Steve Johnson, the POA rep, because
17	moments later, he came up to Room 400.
18	Q. Had you previously called a union rep?
19	A. No.
20	Q. So even though you had been disarmed the day
21	before, a couple of days before, you never called a union
22	rep?
23	A. No.
24	Q. So Captain Cashman returned to the room with
25	Steve Johnson?

Q. I'm sorry, I missed something here. When you say Captain Cashman left the room and you believe he called Steve Johnson, were Lieutenant Sloan and Captain Ashe still in the room?

Captain Cashman left the room, went out, and spoke to

A. No.

Lieutenant Ashe --

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- Q. When did they leave?
- A. They left momentarily after they told me that I was being arrested on an allegation, the injury. I made the statement about her being drunk, no one heard my side of the story. They then left the room.
- Q. How long were you in that room when Don Sloan and Captain Ashe were also present?
  - A. Maybe five minutes.
- Q. And then when Captain Cashman left, Mike Lewis and John Loftus were still in the room?
  - A. Yes.

1	Q. And then Cashman and Johnson showed up. So
2	again, there were five of you in the room?
3	A. Well, Cashman called Johnson, I presume. And
4	Cashman came back into the room, and then Steve Johnson
5	showed up.
6	Q. Okay. Then you had a conversation, and Steve
7	Johnson encouraged Captain Cashman to go talk to Don Sloan
8	and Marsha Ashe?
9	A. Well, Steve Johnson, the PR rep, stated that we
10	can have an attorney up here in a matter of minutes, let
11	him give a statement on what happened; his side of the
12	story.
13	And Captain Cashman went outside the room and
14	spoke, I presume, to Ashe and Sloan. And he came back in
15	and said, no, they won't do it.
16	Q. Won't do what?
17	A. Won't let me give a statement. Statement or
18	interview.
19	Q. So who actually put you under arrest?
20	A. Well, Captain Ashe and Lieutenant Sloan. Their
21	name was on the arrest cards. On the booking cards. And
22	they were the only two officers in the room opposite the
23	people that I brought in.
24	Q. And so when Captain Cashman left the room to
25	presumably go call Steve Johnson, at that point you were

1	under arrest, correct?
2	A. Yeah. I was under arrest. The moment they told
3	me I was being arrested on an allegation, I was under
4	arrest.
5	Q. And who actually did that? Was it Lieutenant
6	Sloan or Captain Ashe?
7	A. Well, Captain Ashe I believe said, "You're under
8	arrest." Well, Captain Ashe said that, "We're arresting
9	you on an allegation." She said, "You're going to be
10	placed under arrest for DV."
11	And I said, "You're arresting me on an
12	allegation?"
13	Q. Did Deputy Chief Tabak ever come in?
14	A. Never.
15	Q. And so after Cashman came back in and said that
16	they wouldn't let you give a statement, what happened?
17	A. We were arranging to make bail. Mike Lewis we
18	started inquiring what bail would be the cost of bail.
19	Q. And inquiring of whom?
20	A. Inquiring well, from Ashe and Sloan. Because
21	they were the arresting officers.
22	And they had Inspector Flores, who was the lead
23	investigator on the case. And usually a bail schedule is
24	set for such incidents pertaining towards each charge.

And it was easy enough to know what the Ciardellages were,

- 1	
1	so the bail schedule would have been very easy to find
2	out. Because the DV inspectors the charges never
3	change practically in DV. So the bail schedule we believe
4	was \$50,000.
5	Q. So you were discussing bail while you were still
6	in Captain Hennessey's office?
7	A. Yes. Because I was under arrest.
8	Q. And who was everybody discussing the amount of
9	possible bail?
10	A. Everyone who was in the room, yes.
11	Q. And at this point
12	A. Everyone may not have joined in the conversation,
13	but we were discussing the bail amount. And John Loftus
14	was in between finding out what the bail was going to be.
15	Q. I see. So at some point, Lieutenant Loftus left
16	the room?
17	A. Yes. Went outside.
18	Q. And who do you believe he went and spoke to?
19	A. Ashe and Sloan.
20	Q. And what did he inform you that Ashe and Sloan
21	had said?
22	A. Then he came back in the room, and we were
23	informed that there had been a bail enhancement of
24	\$50,000.

Q. So who informed you of that?

MS. BAUMGARTNER: Did he know it then. 1 2 WITNESS: They were asking for a bail enhancement, and they hadn't -- while we were in the room, 3 Loftus informed us that they were asking for a bail 4 5 enhancement. We didn't know what the amount was going to be until -- Inspector Flores was at the judge -- I believe 7 at the time, in front of the judge requesting the bail 8 enhancement. MS. BAUMGARTNER: Q. So you knew while you were 9 still in --10 A. They were asking for a bail enhancement. 11 Q. Let me finish the question. 12 13 You knew while you were still in Captain Hennessey's office that Inspector Flores would be asking 14 for a bail enhancement, but you didn't know at that time 15 that one had been ordered? 16 A. I knew at the time that he was at the judge 17 asking for a bail enhancement. 18 Q. Oh, I see. That's done outside your presence? 19 A. Yes. It has to go through a Superior Court judge 20 with an affidavit and the reasons why they're requesting 21 bail enhancement for approval. 22 23 Q. I see. So you knew he was asking for bail 24 enhancement?

A. Yes. That's what I was informed. That they were

DEPOSITION OF CLIFFORD COOK

1	asking for a bail enhancement.	
2	Q. And did anybody inform you at the time the basis	
3	for asking for the bail enhancement?	
4	A. No.	
5	Q. And then what happened after that discussion	
6	about bail?	
7	A. Mike Lewis left the room, he went across the	
8	street and arranged bail.	
9	Q. With a bail bonds person?	
10	A. Yes.	
11	Q. So he left the room, then what happened?	
12	A. We were all in the room together, and I just, you	
13	know, couldn't believe what was happening.	
14	Q. Did you ever go down to whatever room it is where	
15	you get fingerprinted? 375 or something like that? The	
16	ID	
17	A. Why would I go there?	
18	Q. I don't know. I'm just asking.	
19	A. No.	
20	Q. Okay. How long were you in Captain Hennessey's	
21	office total?	
22	A. I don't know. Until everything was concluded	
23	with the bail.	
24	Q. Do you have an estimate as to how long that took?	
25	A 45 minutes to an hour maybe	

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- Q. During this entire time, you were waiting in Captain Hennessey's office?
  - A. Correct.
- Q. Where did you go after Captain Hennessey's office?
- A. While in Captain Hennessey's office, they took my property from me -- my watch, my rings, all my stuff they needed to book in -- and then they took me to CJ9 where they had broadcasted over citywide band that the jail was being closed because they were booking a police officer.
  - Q. So what kind of property did they take?
- A. My cufflinks, my watch, my ring, my belt, my money, my tie, all my stuff that you're not allowed to have in jail.
  - Q. And who took that?
- A. Lieutenant Loftus and Captain Cashman inside of Captain Hennessey's office.
  - Q. And then, I'm sorry, then they took you to CJ9?
- A. Oh. Prior to that, though, the key factor is that when Lieutenant -- Captain Ashe -- I mean, Captain Cashman came back in and told me I wouldn't be able to give a statement, Lieutenant Sloan came back into the room and made a statement in front of us that no matter what I said, it wasn't going to change anything.
  - Q. Okay. So Lieutenant Sloan at some point returned

1 A. Yeah.

- Q. Someone's been arrested.
- A. Right.
- Q. The DA's Office can then rebook, which means that they actually charge someone with a crime at that particular time?
  - A. Right.
- Q. File what's considered a criminal complaint, I suppose?
  - A. Right.
- Q. Then you said that they can be kicked and released?
- A. Well, if someone has been arrested and the DA doesn't charge that case -- when someone is arrested, they're in the jail. The case goes to whatever bureau it happens; DV, burglary, or whatever. Whatever that person has been arrested for. It's a rebooking. That inspector gets that case, does the whole work-up on it, types everything up, goes and interviews the suspect, talks to the victim again, and takes that whole case down to the DA.

At the time, the DA looks at the case, reviews it and decides whether to kick it -- which means it's gone bye-bye -- the suspect in custody is released, or the DA recharges a case, or the DA can also 27 a case -- which

1	means further investigation and the suspect would be
2	released. And that inspector would have to do more and
3	
4	
5	MR. SCOTT: But that's not what happened in this
6	case.
7	MS. BAUMGARTNER: Well, first of all, I object to
8	you testifying.
9	Second of all, I'm trying to figure out what did
10	happen in this case.
11	MR. SCOTT: I'm not testifying. I'm just making
12	a point that your question is really irrelevant because
13	it's not what happened in this case.
14	MS. BAUMGARTNER: Well, that's what we're trying
15	to determine, isn't it.
16	MR. SCOTT: We already know what happened. It's
17	in the chron. It's documented.
18	MS. BAUMGARTNER: Q. So in this particular case,
19	you were arrested, correct?
20	A. After the case had been presented to the DA.
21	Q. Okay.
22	A. And the DA refused to file it.
23	Q. What is your understanding of what happened after
24	you were arrested with respect to the inspector's
25	communications with the DA?

### HANNAH KAUFMAN & ASSOCIATES, INC.

1	Q when you were informed that you were being
2	disarmed?
3	A. No.
4	Q. So you didn't call the union?
5	A. No.
6	Q. Is there a reason why not?
7	A. Is there a reason I should?
8	Q. Most people do upon getting disarmed.
9	A. Well, I mean, it's a Chief's Order. The way
10	things work in the police department, as you well know, it
11	takes forever and a day to get anything resolved. Just
12	calling the union would just be calling them, and that
13	would have been about it. It wasn't going to get anything
14	resolved for the next nine or ten, you know.
15	Q. Okay. So after you received this Chief's Order,
16	you were given an opportunity for a hearing, correct?
17	A. Correct.
18	MS. BAUMGARTNER: This will be Defendant's
19	Exhibit 9.
20	(Whereupon, Defendant's
21	Exhibit 9 was marked for
22	identification.)
23	MS. BAUMGARTNER: Q. What is this document?
24	A. Well, it's a decision from the Chief stating that
25	I remain suspended pending a Police Commission hearing.

### HANNAH KAUFMAN & ASSOCIATES, INC.

1	Q. So this indicates you had a hearing on			
2	August 3rd, 2005, correct?			
3	A. I had a back-to-work hearing. Yes.			
4	Q. And were you represented at that hearing?			
5	A. Yes.			
6	Q. By whom?			
7	A. James Collins.			
8	Q. And did you make a statement at the hearing?			
9	A. No. It was a taped hearing. And if I recall, I			
10	didn't make any statements. I mean, Mr. Collins did most			
11	of the talking.			
12	MR. SCOTT: Just answer the question.			
13	MS. BAUMGARTNER: Q. So as far as you know, you			
14	didn't make a statement at the hearing?			
15	A. No.			
16	Q. Did you present anything about your side of the			
17	story on the domestic violence allegations?			
18	A. Mr. Collins did all the talking. He made			
19	statements about that.			
20	MS. BAUMGARTNER: Let me mark this as Defendant's			
21	Exhibit 10.			
22	(Whereupon, Defendant's			
23	Exhibit 10 was marked for			
24	identification.)			
25	MS. BAUMGARTNER: Q. Have you seen this document			

#### HANNAH KAUFMAN & ASSOCIATES, INC.

1	Α.	About six months ago, eight months ago.			
2	Q.	Do you know if he was interviewed before he was			
3	arrested?				
4	Α.	No. I don't know.			
5	Q.	What is his race?			
6	Α.	He's black.			
7	Q.	Anybody else you can think of?			
8	Α.	His wife is white, too. But that doesn't make a			
9	difference, I guess.				
10		No. No one else.			
11	Q.	Do you have any idea what percentage of the San			
12	Francisco Police Department is African American?				
13	Α.	No. Maybe 10, 11 percent. Less than that, I			
14	think.				
15	Q.	Do you know what percent of those African			
16	American officers are married to white spouses or spouses				
17	of a different race?				
18	Α.	No, I don't.			
19	Q.	Do you know how many interracial marriages there			
20	are throughout the department?				
21	Α.	No, I don't.			
22	Q.	So misconduct charges were eventually brought			
23	against	you, the case was filed with the Commission,			
24	correct?				
25	Α.	Yeah. About the 20th something of December of			

1	last year.				
2	Q.	Those charges are still pending?			
3	Α.	Yes.			
4	Q.	And those charges included both the domestic			
5	violence charges and the computer-related charges?				
6	Α.	Yeah. And two more.			
7	Q.	Two more what?			
8	Α.	Charges. There's more charges.			
9	Q.	What were the other charges?			
10	Α.	I think one was evading impeding an			
11	investigation.				
12	Q.	Oh, that was okay. That was based on the gag			
13	order in your				
14	Α.	The court order.			
15	Q.	Yeah. Are there any dates scheduled in that			
16	case?				
17	Α.	No.			
18	Q.	To your knowledge, is there any law that actually			
19	require	s the police department to obtain some type of			
20	commit	ment from the District Attorney's Office to			
21	prosecu	ite before the police department arrests somebody?			
22	Α.	One more time, please?			
23	Q.	Is there any law, to your knowledge, that			
24	require	s the police department to obtain a commitment from			

25 the District Attorney's Office to prosecute a matter

THOMAS J. CAHILL HALL OF JUSTICE

850 BRYANT STREET

SAN FRANCISCO, CALIFORNIA 94103-4603



RECEIVED

September 26, 2005

Date:

Name

Inspector Clifford L. Cook Star Number 881 Robbery Unit 850 Bryant Street San Francisco, CA 94103

Re:

CHIEF OF POLICE

JCT C05-094

Return to Restricted Duty

Dear Inspector Cook:

On July 27, 2005, you were suspended from your duties and disarmed pending resolution of charges to be filed with the Police Commission. In the interim, the District Attorney's Office has declined to criminally prosecute you for charges related to the incident for which you were suspended.

Therefore, based on my understanding of this matter, I hereby order that you return to duty in the Robbery Detail, effective September 27, 2005. Your Star will be returned to you; however, you will remain unarmed, with the Identification Card you currently possess that does not allow for the possession of concealable firearms. The July 27th order that you not carry a concealable firearm on or off duty remains in effect.

Report to the Commanding Officer of the Personal Crimes Division, Captain Kevin Cashman, at 0900 hours on September 27, 2005.

Sincerely,

HEATHER J. FONG

Chief of Police

CC:

Police Commission
Human Resources
Office of the Chief
Deputy Chief Morris Tabak
Captain Kevin Cashman
Mr. James Collins, Esquire
Mr. Steve Johnson, SFPOA
Controller
Personnel Division
Payroll Section
Management Control Division

DEPOSITION
EXHIBIT

# Memorandur

## San Francisco Police Department

To:

Inspector Dan Gardner

Acting O.I.C./ Robbery Detail

From:

Inspector Clifford Cook Q

Robbery Detail

Date:

Tuesday, September 20, 2005

Subject:

Request to return to work

Departy Chief, Administration

Kevin Cashma 

Deputy Chief Morris Ta Investigations Bureau

Sir: On Monday, September 19, 2005, I was notified by you that the District Attorney's Office declined to file formal charges against me in the matter for which I am currently suspended.

I am requesting that I be allowed to return to work immediately at my current



Respectfully submitted,

# EXHIBIT "2"

#### **CIVIL MINUTES**

Judge CHARLES R. BREYER

Date: October 26, 2007

**C-07-02569** CRB

#### CLIFFORD COOK v. CITY AND COUNTY OF SAN FRANCISCO

Attorneys:	Lizabeth N. De Vries	Margaret Baumgartner	
Deputy Clerk: PROCEEDIN	BARBARA ESPINOZA NGS:	Reporter: Sahar McVickar	RULING:
1. D's Motion	ı to Dismiss		Granted in part/ Denied in part
2			
3			
ORDERED A	AFTER HEARING:		
The 1983 clai	m granted in part/denied in part, equal	protection claims are denied, due pr	rocess granted
without leave	to amend, Monell claim is granted with	ı leave to amend and the FEA clain	n is denied pending
resolution of t	he Title VII claim. The defendant to ta	ke plaintiff's deposition not to exce	ed 4 hours with the
right to further	r deposition if the matter goes forward,	plaintiff's discovery is limited to the	e 56f motion.
( ) ORDER T	O BE PREPARED BY: Plntf	Deft Court	
(X) Motion fo	r Summary Judgment filed on or before	: January 18, 2008	
(X) CASE CO	NTINUED TO February 22, 2008 @ 1	0:00 a.m. for Motion	
Discovery Cut Plntf to Name	Experts by	Expert Discovery Cut-Off Deft to Name Experts by	
P/T Conference	Experts by Trial Date	Set for day	ys
	Type of Trial:	( )Jury ( )Court	
Notes:			